## Navigating the Stars Responsibly

Ethics in Mission Implementation for Active Debris Removal and In-Orbit Servicing

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# Tragedy of the global commons

Earth's Orbit as a Global commons

#### Space as a global commons

- The Tragedy of the Commons Garrett Hardin (1968)
  - Communal property system leading to exploitation
- The Tragedy of the Global Commons Erin A. Clancy (1998)
  - "promotes maximum exploitation" and that "the incentive for overuse is further increased." (603)
  - little interest in preserving environments, and instead continuing to exploit
    - "**res communes**: the idea that these areas are for the benefit of all nations and, as such, every nation shares a common interest in them." (1998: 603)

#### **Common Heritage of Mankind**

- Paradigm shift from international scientific investigations in 1957-1958
- 5 key principles
  - 1. not owned by anyone
  - 2. management **controlled by everyone**
  - 3. **benefits** derived are **shared** among all parties
  - 4. use limited to **peaceful activity**
  - 5. scientific research is readily available to interested parties
- Used in:
  - Declaration of Governing the Seabed and Ocean Floor (1970)
  - Treaty Governing the Activities of States on the Moon and Other Celestial Bodies (Moon Treaty) (1979)

## **Existing legal frameworks and guidelines** UNOOSA, COPUOS, IADC

#### **United Nations: Office for Outer Space Affairs (UNOOSA)**

- Declaration of Legal Principles Governing the Activities of States in the Exploration and Use of Outer Space UNOOSA (1962)
  - "the benefit and in the **interests of all mankind**." (Principle 1)
  - "in accordance with **international law**" (Principle 4)
  - Origin of a **launched object retains jurisdiction** and control over it (including personnel) (Principle 7)
  - "internationally liable for damage to a foreign State" (Principle 8)

#### **United Nations: Office for Outer Space Affairs (UNOOSA)**

- Treaty on Principles Governing the Activities of States in the Exploration and use of Outer Space, Including the Moon and Other Celestial Bodies UNOOSA (1966)
  - "Recognizing the common interest of all mankind"
  - **not place** nuclear **weapons in orbit** (or any 'weapons of mass destruction') (Article IV)
  - **avoid** the **harmful contamination** of celestial bodies and "adverse changes in the environment of the Earth" (Article IX)
  - states to consult internationally before carrying out activities that could interfere with other space activities (Article XI)

#### **Other treaties, and regulations**

- Convention on International Liability for Damage Caused by Space Objects (UNOOSA 1972)
- Convention on Registration of Objects Launched into Outer Space (UNOOSA 1976)
- Agreement Governing the Activities of States on the Moon and Other Celestial Bodies (UNOOSA 1984)
- Principles Governing the Use by States of Artificial Earth Satellites for International Direct Television Broadcasting
- Principles Relating to Remote Sensing of the Earth from Outer Space
- International Telecommunication Union (ITU) Regulations

#### **IADC: Space Debris Mitigation Guidelines**

- Inter-Agency Space Debris Coordination Committee (IADC)
- Space Debris Mitigation Guidelines of the Committee on the Peaceful Uses of Outer Space - COPUOS (2010):
  - understanding research related to space debris, including:
    - debris measurement techniques
    - mathematical modelling of the debris environment
    - characterising of the space debris environment
    - measures to mitigate the risks of space debris, including spacecraft design measures to protect against space debris

#### IADC: Space Debris Mitigation Guidelines continued

- Applicable guidelines for mission planning, for new spacecraft, orbital stages, and existing spacecraft. (2010)
  - Guideline 1: Limit debris released during normal operations
  - Guideline 2: Minimize the potential for break-ups during operational phases
  - Guideline 3: Limit the probability of accidental collision in orbit
  - Guideline 4: Avoid intentional destruction and other harmful activities
  - Guideline 5: Minimise potential for post-mission break-ups resulting from stored energy
  - Guideline 6: Limit the long-term presence of spacecraft and launch vehicle orbital stages in the low-Earth orbit (LEO) region after the end of their mission
  - Guideline 7: Limit the long-term interference of spacecraft and launch vehicle orbital stages with the geosynchronous Earth orbit (GEO) region after the end of their mission

#### **IADC: Active Debris Removal**

- IADC Statement on Active Debris Removal (2022)
  - IADC Guidelines, COPUOS, and other organisations, "are meant only curtail the growth of the space debris population in Earth orbit, not to reverse it" (1)
  - space debris mitigation remains necessary and need additional measures to limit debris multiplication
  - Debris removal must be conducted in accordance with, national and international law, and that not impose hazards to space systems in orbit or to people/property on Earth

#### **IADC: Active Debris Removal continued**

#### • IADC encourages:

- Operators follow existing orbital debris mitigation guidelines and have post mission disposal (PMD) reliability no less than 90%,
- Further research and cost-risk-benefit analysis on active debris removal
  - "to identify and demonstrate concepts and enabling technologies which can satisfy technical, economic and safety considerations with the goal of stabilizing the debris population" (1)
- Newly launched spacecraft/upper stages be ADR ready in case of PMD failure.

# Ethical considerations for orbital debris

#### **Ethics of planetary protection**

- Final Frontier: Space Alice Gorman (2013)
- Space as the last frontier, "ripe for colonial conquest".
- Draws on Western anthropocentric assumption that the non-human world is for our use.
- Val Plumwood (2007): we pay attention environmental resources and their limits, "only after disaster has occurred" and then only to "fix things up".
- Human use of Earth orbit for satellites which we depend on "has created a seemingly irreversible environmental crisis"
  - It is still framed from an anthropocentric/geocentric perspective

#### Can we separate economic and anthropocentric ideals?

- Valuing humans and valuing places: "Integrity" and the preferred terminology for Geoethics Tony Milligan (2018)
  - Value in 'places' that is not only instrumental
    - "life carrying capacity" (Milligan 2018: 4).
  - "Whatever the reason, part of what it is to value places in the relevant sense is to be prepared to **forego various practical advantages in order to protect them from certain kinds of alteration and damage**, even if we ourselves have no prospect of ever directly experiencing the places in question" (Milligan 2018:4)

#### **Can we separate economic and anthropocentric ideas?**

- Basic Methodology for Space Ethics Tony Milligan (2018)
  - "Ethics can be difficult to place, and particularly so at present, given the emergence of private sector space activity in combination with state-funded programs. It is an important and [...] reasonable concern that ethical considerations should not unduly constrain either scientific exploration or the development of commerce."
  - Planetary protection : enabling science
    - James Schwartz, draws upon the value of science as the primary and most effective justification for human activities in space (2011, 2014)
    - Outer Space Treaty
  - Ethical framework for Search for extraterrestrial life (SETI)

#### **Ethics and Rights for Orbit**

#### • Land Ethic - Aldo Leopold (1949)

- Relationship between land and people are intertwined
  - James Lovelock's **Gaia Hypothesis** (1972)

#### Rights of Nature

 Natural elements/environments have rights comparable to Human Right Theory

#### Precautionary Principle

• Careful consideration on the potential for cause harm

## What's next?

How do we ethically approach debris mitigation and in-orbit servicing

# How do we ethically approach active debris removal and in-orbit servicing?

- Returning to the tragedy of the global commons
  - Common Heritage of Mankind
- Beyond the Common Interest Mankind
  - Non-anthropocentric?
    - outside of human exploitative benefits?
- Apply planetary protection to Earth's orbit and ADR and IOS missions
  - A Geoethical framework?
  - Precautionary Principles for mission design?

# How do we ethically approach active debris removal and in-orbit servicing within existing frameworks

- Soft law approach?
  - "Soft law is typically characterized as a set of nonbinding legal principles that aim to establish standards and best practices for a particular activity" (Byrd 2022:831, see also Urban 2016)
  - International coordination and agreement to mitigate risks
- UNCOOPUS, COPUOS, IADC

# Can we think differently about regulating/cleaning up our orbits?

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